

## Message Text

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R 152236 Z JUN 73

FM SECSTATE WASHDC

TO AMEMBASSY THE HAGUE

AMEMBASSY CANBERRA

AMEMBASSY OTTAWA

AMEMBASSY COPENHAGEN

AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY MANILA

AMEMBASSY TEHRAN

AMEMBASSY TOKYO

AMEMBASSY PARIS

AMEMBASSY STOCKHOLM

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MANILA FOR USADB

FOLL SENT ACTION KABUL GENEVA USUN FROM SECSTATE 7 JUN 73

REPEATED TO YOU QUOTE

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E. O. 11652: N/ A

TAGS: SNAR, AF, UN

SUBJ: NARCOTICS - ACTION PLAN APPROVAL

REFS: A) KABUL 3744; B) KABUL 2291

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1. THIS MESSAGE OUTLINES THE BILATERAL PROGRAM USG PREPARED TO OFFER IN SUPPORT AGREED UPON UN/ RGA NARCOTICS PROGRAM TO BE DISCUSSED DURING UPCOMING GENEVA COORDINATING MEETING. PROGRAM IS DESIGNED TO SUPPLEMENT UN PROGRAM AND RESPOND TO HIGH PRIORITY RGA OBJECTIVES. USG PROPOSAL ASSUMES MAJOR INPUTS FROM UN AND OTHER DONORS AND DOES NOT STAND ALONE.

IT WILL RELY ON INSTITUTIONAL FRAMEWORK OF UN PROGRAM AND ASSUMES CONTINUING POLICE INPUT OF FRG. MOST IMPORTANT OF COURSE WILL BE RGA COMMITMENT AND ACTIONS TO EXPAND ENFORCEMENT CAPABILITIES AND APPLY WHERE AND WHEN NEEDED IN SUPPORT OVERALL PROGRAM. USG OFFER AT MEETING WILL BE CONTINGENT UPON THIS COMMITMENT AND DEVELOPMENT SPECIFIC BENCHMARKS TO BE NEGOTIATED AND AGREED UPON BY RGA AND UN PRIOR ANY OBLIGATION USG FUNDS. IN ABSENCE DEMONSTRATED RGA ENFORCEMENT COMMITMENT, NARCOTICS- RELATED ECONOMIC DEVELOPMENT PROGRAM IS UNSUPPORTABLE.

2. ENFORCEMENT. WE ARE CONVINCED THAT PRIME MINISTER DETERMINED TO STRENGTHEN MINJUSTICE INVESTIGATIVE UNIT AND DESIRES US ASSISTANCE FOR IT. THEREFORE PROVIDED CABINET APPROVES EXPANSION OF MINJUSTICE UNIT AND UN CONCURS AND AGREES TO PROVIDE OVERALL ENFORCEMENT COORDINATION, PROGRAM OUTLINED KABUL 2291 APPROVED WITH MINOR QUALIFICATION AND AMENDMENTS.

A. CONCUR IN INITIAL DOL25,000 INPUT TO MINJUSTICE, ALTHOUGH BELIEVE THIS WILL NOW BE FY 74 RATHER THAN FY 73 INPUT.

B. CONCUR IN ADDITIONAL DOL110,000 IN FY 74 FOR MINJUSTICE INVESTIGATIVE UNIT PROVIDED INITIAL INPUT BEING PROPERLY USED, ADDITIONAL PERSONNEL ON BOARD, CLEAR DETAILED PLANS EXIST FOR ORGANIZATION AND FUNCTION OF LARGER EXPANDED UNIT AND CLEARLY DEFINED GUIDELINES EXIST FOR COORDINATION WITH OTHER ENFORCEMENT AGENCIES. FIGURE OF DOL110,000 INCLUDES ALL ITEMS RECOMMENDED BY MISSION EXCEPT BALLISTICS EQUIPMENT AND CHEMIST LAB ( WE BELIEVE SMALL MINJUSTICE UNIT SHOULD BE LEAST IN NEAR FUTURE OBTAIN THESE SERVICES FROM POLICE LABS) AND RADIOS ( CONSENSUS HERE IS THAT AFGHAN SITUATION MAY REQUIRE EXPANDABLE RADIO FACILITY INCLUDING BASE STATE, AND FULL STUDY OF POSSIBLE COMPATIBILITY WITH POLICE AND GENDARMERIE LIMITED OFFICIAL USE  
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RADIOS RECOGNIZING THAT IN ORDER TO PRESERVE OPERATIONAL INTEGRITY MINJUSTICE UNIT WILL REQUIRE SEPARATE, SECURE SYSTEM). USG WILL SUGGEST TO UNFDAC THIS COMMUNICATIONS SURVEY NEEDED IMMEDIATELY, AND OFFER PROVIDE EXPERT TO MAKE SURVEY PRIOR SUGGESTING AMOUNT OR TYPE OF GEAR NEEDED. REQUEST MISSION EXPLORE WITH FRG TEAM POSSIBILITY OF UTILIZING ITS MAINTENANCE FACILITIES FOR EQUIPMENT TO BE PROVIDED TO MINJUSTICE. FOLLOWING SCHURMANN APPROACHES TO OTHER PROSPECTIVE DONORS, U. S. WILL DISCUSS WITH GOF POSSIBILITY OF JAPAN PROVIDING VEHICLES AND MAINTENANCE FOR MINJUSTICE UNIT.

C. AGREE TO ASSIGNMENT OF CUSTOMS- TO- CUSTOMS ADVISOR. HIS ASSIGNMENT HOWEVER CONTINGENT UPON PASSAGE OF REVISED

CUSTOMS LAW. BELIEVE IT PREMATURE TO CONSIDER EQUIPMENT FOR CUSTOMS UNTIL ADVISOR ON SCENE. COST THEREFORE LIMITED TO DOL50,000 FOR FY 74, ALTHOUGH POSSIBILITY MAY EXIST FOR INCREASE ONCE HE ARRIVES.

D- PREPARED TO CONSIDER CONDUCTING OR PARTICIPATING IN UN- SPONSORED STUDY TO EXAMINE POTENTIAL ROLE OF GENDARMERIE

IN NARCOTICS CONTROL. BECAUSE OF POLITICAL SENSITIVITIES AND DEARTH OF KNOWLEGE ABOUT GENDARMERIE, HOWEVER, SUGGEST EMBASSY DEVELOP ADDITIONAL INFO ON GENDARMERIE AND BORDER SITUATION FOR CONSIDERATION AFTER OTHER ELEMENTS OF PROGRAM HAVE BEEN LAUNCHED.

E. ENFORCEMENT TOTAL FOR FY 74 WOULD THEREFORE BE DOL135,000 FOR EXPANDED MINJUSTICE INVESTIGATIVE UNIT, AND DOL 50,000 FOR CUSTOMS ADVISOR, FOR TOTAL OF DOL185,000 .

3. HELMAND VALLEY ENFORCEMENT - AS MEANS OF DEMONSTRATING COMMITMENT TO ENFORCEMENT PROGRAM, BELIEVE AS ONE OF THE FIRST STEPS AND AS MATTER OF URGENCY RGA SHOULD UNDER- TAKE CONTROL PROGRAM IN HELMAND VALLEY WHERE INFRASTRUCTURE EXISTS FOR POLICING BAN ON OPIUM CULTIVATION, AND AGRICUL- TURAL BASE ALREADY EXISTS FOR CROP SUBSTITUTION AND INCREASING FARMER INCOME TO OFFSET LOSS OF EARNINGS FROM OPIUM PRODUCTION.

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4. ECONOMIC DEVELOPMENT - APPEARS TO US THAT PROPOSED CONSTRUCTION OF ACCESS ROADS IN BADAKHSHAN BY REORGANIZED/ UPGRADED PDD OFFERS MOST PROMISING VEHICLE FOR U. S. SUPPORT RGA PDD ACCESS ROAD CONSTRUCTION PROGRAM IN THIS AREA WHICH WE UNDERSTAND IS ESTIMATED TO COST DOL530,000. HOWEVER, THIS SUPPORT IS CONTINGENT ON THE FOLLOWING:

A. ADEQUATE RGA ASSURANCES AND COMMITMENT TO A SPECIFIC PLAN OF ACTION WHICH WILL BRING ENFORCEMENT INTO THE AREA AS ROADS ARE CONSTRUCTED. U. S. PROJECT WOULD BE INSPECTED QUARTERLY AND SUSPENDED AT ANY TIME THAT PROGRESS ON ENFORCEMENT SIDE FALLS BEHIND ROAD CONSTRUCTION. AT TIME

PROJECT OFFERED TO RGA THIS POINT MUST BE MADE CLEAR, SINCE LAST THING WE INTERESTED IN IS BUILDING ROADS WHICH WILL ONLY FACILITATE OPIUM TRAFFIKING.

B. SATISFACTORY EVIDENCE THAT RGA PROCEEDING WITH PLAN FOR REORGANIZING AND UPGRADING PDD PROGRAM WHICH ESSEN- TIAL TO CARRY OUT ROAD CONSTRUCTION WORK. IF RGA DOES NOT PROVIDE ADEQUATE STAFF AND BUDGET FOR PDD, AGREE ON NEED FOR PRIORITY EMPHASIS TO BADAKHSHAN, AND MAKE NECESSARY

ORGANIZATIONAL CHANGES TO ENSURE EFFECTIVE PDD PROGRAM,  
FUNDING WOULD NOT BE AVAILABLE.

C. FURTHER CLARIFICATION ON HOW ROAD BUILDING PROGRAM  
WILL BE IMPLEMENTED IN BADA KHSHAN AREA INCLUDING METHOD  
OF PAYMENT FOR LOCAL LABOR, PROCESS TO BE USED FOR SELECTION  
OF ROADS TO BE CONSTRUCTED, RGA CAPABILITIES FOR OPERATINYM  
AND MAINTAINING EQUIPMENT TO BE PROCURED UNDE6 U. S. PROGRAM.

D. DETAILS ON COSTS REQUIRED TO SUPPORT PROGRAM FIRST  
YEAR.

5. WE FULLY CONCUR EMBASSY VIEWS ON NEED FOR HARD- NOSED  
NEGOTIATION INVOLVING PERFORMANCE CONDITIONS AND BENCHMARKS

IN BOTH ENFORCEMENT AND DEVELOPMENT. BUILDING ON INFO  
CONTAINED PARA 7 KABUL 3744, URGE MISSION DRAFT AND FOR-  
WARD ASAP FOR WASHINGTON REVIEW AND APPROVAL SPECIFIC  
PROPOSALS FOR: ( A) ACTIONS WHICH MUST TAKE PLACE PRIOR  
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ANY OBLIGATION OF USG FUNDS AND ( B) BENCHMARKS TO BE USED  
IN EVALUATING PROGRESS DURING IMPLEMENTATION OF PROPOEED  
PROGRAM.

6. FOR GENEVA: FURTHER SLIPPAGE IN TIMING FOR PROSPEC-  
TIVE DONOR MEETING VIEWED WITH CONCERN HERE. MISSION  
SHOULD URGE UNFDAC TO DO ALL POSSIBLE TO ASSURE MEETING  
OF COORDINATING GROUP BY JULY 15 AT LATEST. YOU MAY  
INFORM UNFDAC USG HAS FORMULATED BASIC GUIDANCE FOR ITS  
REPRESENTATIVE. SUGGEST AMB POPPER' S CALL ON MARTENS  
JUNE 7 PROVIDES OPPORTUNITY TO URGE UNFDAC TO ADVANCE  
TIMETABLE FOR MEETING.

7. PROPOSED PROGRAM SHOULD NOT BE DESCRIBED TO RGA OR UN  
UNTIL AFTER GENEVA MEETING OF COORDINATING GROUP. ROGERS

UNQUOTE ROGERS

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CANBERRA  
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LONDON  
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MANILA  
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